

# ANDY O'BRIEN CHIEF EXECUTIVE

TOWN HALL BURTON UPON TRENT DE14 2EB

Telephone: 01283 508000 www.eaststaffsbc.gov.uk

Dear Sir/Madam,

#### **LICENSING ACT SUB-COMMITTEE**

You are requested to attend a Meeting of the Licensing Act Sub-Committee in the <u>Dove</u> Room, Town Hall, <u>Burton upon Trent</u> on <u>Thursday 1<sup>st</sup> March 2018</u> at <u>10.00am</u>.

Yours faithfully,

ANDY O'BRIEN CHIEF EXECUTIVE

To: The Chairman and Members of the Licensing Act Sub-Committee:

Councillors: Mrs J Jones

S McKiernan B G Peters

#### **PUBLIC ACCESS TO INFORMATION**

Members of the Public may attend this Meeting and are also entitled to see the background papers to any report which is not likely to be considered in private. Copies of the public Agenda, background papers, and reports will also be supplied on payment of a copying charge.

> Please contact: Monica Henchcliffe (01283) 508608 E-mail: monica.henchcliffe@eaststaffsbc.gov.uk

# **AGENDA**

- 1. **APOLOGIES FOR ABSENCE**
- 2. <u>DECLARATIONS OF INTEREST</u>
- 3. **APPOINTMENT OF CHAIRMAN**
- 4. **URGENT BUSINESS**

#### **AGENDA**

#### 5. <u>APPLICATION TO VARY A PREMISES LICENCE</u> LOCOMOTIVE, 28 STATION STREET, BURTON UPON TRENT, DE14 3JU

The Report of the Chief Executive regarding an Application for the Variation of a Premises Licence under the Licensing Act 2003.

#### Reason for consideration by the Committee

The Application has received a relevant representation from a Responsible Authority...

#### 1. **Application**

An application was received on the 10<sup>th</sup> January 2018 from Mrs Parmjit Kaur to vary the Premises Licence for Locomotive, 28 Station Street, Burton upon Trent DE14 1AU, this is attached as **Appendix 05a**. A Letter of representation from Staffordshire Police is attached to the report as **Appendix 05b**. A Site Plan is attached to the report as **Appendix 05c**.

| Applicant's Name: | Mrs Parmjit Kaur   |
|-------------------|--|
| Premises Address: | Locomotive<br>28 Station Street<br>Burton upon Trent<br>DE14 1AU |

A copy of the Premises Licence is attached as **Appendix 05d**.

#### 1.1 <u>Current Licensable Activities and Hours</u>

Supply of alcohol for consumption ON and OFF the Premises:

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0400hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Thursdays prior to B/H Weekend | 1000 to 0300hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

#### The Opening hours of the Premises

| 1000 to 0230hrs |
|-----------------|
| 1000 to 0430hrs |
| 1000 to 0430hrs |
| 1000 to 0430hrs |
| 1000 to 0330hrs |
| 1000 to 0330hrs |
|                 |

#### **Exhibition of Films - Indoors**

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0200hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

#### **Performance of Live Music - Indoors**

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0200hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

# **Playing of Recorded Music - Indoors**

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0200hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

#### **Performance of Dance - Indoors**

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0200hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

# Entertainment of a similar description to that falling within Performance of Live Music, Playing or Recorded Music or Performance of Dance - Indoors

| Monday to Sunday               | 1000 to 0200hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 1000 to 0400hrs |
| Boxing Day                     | 1000 to 0200hrs |
| New Years Eve                  | 1000 to 0400hrs |
| Fri, Sat, Sun & Mon all B Hols | 1000 to 0300hrs |

#### **Late Night Refreshment – Indoors and Outdoors**

| Monday to Sunday               | 2300 to 0230hrs |
|--------------------------------|-----------------|
| Christmas Eve                  | 2300 to 0430hrs |
| Boxing Day                     | 2300 to 0430hrs |
| New Years Eve                  | 2300 to 0430hrs |
| Thursdays prior to B/H Weekend | 2300 to 0330hrs |
| Fri, Sat, Sun & Mon all B Hols | 2300 to 0330hrs |

#### 1.2 **Proposed Licensable Activities**

The proposed Variation is to extend the hours for the Supply of Alcohol for consumption on and off the Premises, Recorded Music, Provision of Late Night Refreshment and the Hours the Premises are open to the Public

### 1.3 **Proposed Hours**

Supply of Alcohol - both On and Off the Premises

| Monday to Sunday                | 1000 to 0400hrs             |
|---------------------------------|-----------------------------|
| Christmas Eve, Boxing Night and | To be extended by two hours |
| New Years Eve                   |                             |
| Thursday, Friday, Saturday,     | To be extended by one hour  |
| Sunday and Monday of all Bank   | -                           |
| Holidays                        |                             |

#### 1.4 Recorded Music – Indoors

| Monday to Sunday                | 1000 to 0400hrs             |
|---------------------------------|-----------------------------|
| Christmas Eve, Boxing Night and | To be extended by two hours |
| New Years Eve                   |                             |
| Thursday, Friday, Saturday,     | To be extended by one hour  |
| Sunday and Monday of all Bank   | -                           |
| Holidays                        |                             |

# 1.5 Anything of a similar description to that falling within Performance of Live Music, Playing or Recorded Music or Performance of Dance – Indoors and Outdoors

| Monday to Sunday                | 1000 to 0400hrs             |
|---------------------------------|-----------------------------|
| Christmas Eve, Boxing Night and | To be extended by two hours |
| New Years Eve                   |                             |
| Thursday, Friday, Saturday,     | To be extended by one hour  |
| Sunday and Monday of all Bank   | ·                           |
| Holidays                        |                             |

#### 1.6 Late Night Refreshment

| Monday to Sunday                | 1000 to 0430hrs             |
|---------------------------------|-----------------------------|
| Christmas Eve, Boxing Night and | To be extended by two hours |
| New Years Eve                   | -                           |
| Thursday, Friday, Saturday,     | To be extended by one hour  |
| Sunday and Monday of all Bank   | -                           |
| Holidays                        |                             |

### 1.7 Hours Premises are Open to the Public

| Monday to Sunday                | 1000 to 0430hrs             |
|---------------------------------|-----------------------------|
| Christmas Eve, Boxing Night and | To be extended by two hours |
| New Years Eve                   | -                           |
| Thursday, Friday, Saturday,     | To be extended by one hour  |
| Sunday and Monday of all Bank   | ·                           |
| Holidays                        |                             |

#### 1.8 **Designated Premises Supervisor**

Mrs Parmjit Kaur

#### 2. Relevant Representations

#### 2.1 Responsible Authorities

A representation has been received from Staffordshire Police on the grounds that Prevention of Crime and Disorder, Public Safety and Prevention of Public Nuisance Licensing Objectives would be undermined. A copy of the letter of representation is attached as **Appendix 05b**.

No representations have been received from the following Responsible Authorities:

Staffordshire Trading Standards
Staffordshire Safeguarding Children Board
Director of Public Health (NHS)
Health and Safety Authority
Environmental Health
Staffordshire Fire and Rescue Service
Planning Department
Enforcement Team
Immigration

#### 2.2 Other Persons

No Representations have been received from 'Other Persons'.

#### 3. **Law**

<u>Section 35 (2) Licensing Act 2003</u> – provides that, subject to Subsection (3), and Section 36(6) the Authority must Grant the Application.

- (3) Where relevant Representations are made, the Authority must
  - (a) hold a Hearing to consider them, unless the Authority, the Applicant and each person who has made such Representations agree that a Hearing is unnecessary; and
  - (b) having regard to the Representations, take such of the steps mentioned in Subsection (4) (if any) as it considers necessary for the promotion of the Licensing Objectives.
- (4) The steps are
  - (a) to modify the Conditions of the Licence;
  - (b) to reject the whole or part of the Application;

and for this purpose the Conditions of the Licence are modified if any of them is altered or omitted or any new Condition is added.

- (5) In this Section "relevant Representations" means Representations which
  - (a) are about the likely effect of the Grant of the Application on the promotion of the Licensing Objectives, and
  - (b) meet the requirements of Subsection (6).
- (6) The requirements are
  - (a) the Representations are made by an Interested Party or Responsible Authority within the prescribed period;
  - (b) that they have not been withdrawn; and
  - (c) in the case of representations made by an interested Party (who is not also a Responsible Authority), that they are not, in the opinion of the relevant Licensing Authority, frivolous or vexatious.
- (7) Subsections (2) and (3) are subject to Sections 19, 20 and 21 (which require certain Conditions to be included in Premises Licences).

<u>Section 36(6) Licensing Act 2003</u> – provides that a Licence may not be varied Under Section 35 so as –

- (a) to extend the period for which the Licence has effect; or
- (b) to vary substantially the Premises to which it relates.

#### <u>Section 4(2) Licensing Act 2003</u> – provides that the <u>Licensing objectives</u> are:

- (a) the Prevention of Crime and Disorder;
- (b) Public Safety;
- (c) the Prevention of Public Nuisance:
- (d) the Protection of Children from Harm.

# 4. <u>National Guidance – Guidance issued under Section 182 of the Licensing Act</u> 2003

Please see following document for National Guidance relating to the Application

https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/62782 5/revised\_182\_guidance\_05\_04\_17.pdf (April 2017)

# 5. Local Policy Considerations East Staffordshire Borough Council – Statement of Licensing Policy

- 5.1 In carrying out its duties under the Act, the Licensing Authority will actively promote the Licensing objectives, namely:
  - The Prevention of Crime and Disorder
  - Public Safety
  - The Prevention of Public Nuisance, and
  - The Protection of Children from Harm

- 5.2 The Licensing Authority will view each objective with equal importance and pay due regard to any guidance issued by the Secretary of State under Section 182 of the Act. However it should be stressed that irrespective of the content of this Policy, it is the right of any individual or Company to make an Application under the Act and have the facts of the case considered on its individual merits.
- 5.3 The Licensing Authority has the ability to deviate from both the guidance issued by the Secretary of State and/or this Statement of Licensing Policy where the facts of a case merit it. If such an occasion does arise then full reasons for such deviation will be given as part of the published decision.
- 5.4 Nothing in this Statement of Policy should be seen as restricting or overriding the right of a person to make representations on an Application or to seek a Review of a Licence or Certificate, in circumstances where the Act allows it.
- The scope of the Policy covers new Applications, and where appropriate Renewals, Transfers and Variations of Licences and Certificates including where applicable Temporary Premises Licences. The policy also includes the review of Licences and certificates, the outcome of which could lead to the revocation of the Licence or certificate.
- 5.6 The Licensing regime is concerned with regulating the carrying on of Licensable Activities on licensed Premises, by qualifying clubs and at temporary events and any conditions imposed will be focused on matters which are within the control of individual licensees and others in possession of relevant authorisations. Therefore any conditions will centre on the licensed Premises or event and the vicinity of those Premises or event. The Licensing Authority will primarily focus on the direct impact of the Activities taking place at the licensed Premises on members of the public living, working or engaged in normal activity in the area concerned.
- 5.7 Where an objection is received in relation to the grant or renewal of a Licence for any purpose regulated by the Act, the matter will be determined in accordance with the terms of this Licensing policy. It is for the Licensing Authority to decide in the first instance whether or not representations are relevant. It is the impact of issues relating to the four Licensing objectives that is the key consideration. The objection will be considered in accordance with the delegation criteria listed in Table 1.

Table 1 Delegation of Functions

| Matter to be dealt with                                    | Licensing and Gambling Act Sub Committee | Officers                           |
|--|--|------------------------------------|
| Application for personal Licence                           | If a police objection                    | If no objection made               |
| Application for personal Licence with unspent convictions  | If a police objection                    |                                    |
| Application for Premises Licence/club Premises certificate | If a relevant representation made        | If no relevant representation made |

| Application for providing all statement  | If a malay said            | If we well as well                                |
|--|----------------------------|---|
| Application for provisional statement  | If a relevant              | If no relevant                                    |
|  | representation             | representation                                    |
|  | made                       | made  |
| Application to vary Premises   | If a relevant              | If no relevant                                    |
| Licence/club Premises certificate  | representation             | representation                                    |
|  | made                       | made  |
| Application for a minor variation to a   |                            | All cases   |
| Premises Licence or club Premises  |                            |   |
| certificate  |                            |   |
| Application to vary designated   | If a police                | All other cases                                   |
| Premises supervisor  | objection                  | 7111 011101 04000                                 |
| Request to be removed as designated  | Objection                  | All cases   |
|  |                            | All Cases   |
| Premises supervisor  | If a police                | All other conse                                   |
| Application for the mandatory alcohol  | If a police                | All other cases                                   |
| condition under the Licensing Act 2003   | objection                  |   |
| requiring a Designated Premises  |                            |   |
| Supervisor in respect of a Premises  |                            |   |
| Licence to be disapplied   |                            |   |
| Application for transfer of Premises   | If a police                | All other cases                                   |
| Licence  | objection                  |   |
| Applications for Interim Authorities   | If a police                | All other cases                                   |
|  | objection                  |   |
| Application to review Premises   | All cases                  |   |
| Licence/club Premises certificate  | 7111 00000                 |   |
| Decision on whether a representation   |                            | All cases   |
| is irrelevant frivolous vexatious etc  |                            | All Cases   |
|  | Allana                     |   |
| Decision to object when local Authority  | All cases                  |   |
| is one of the consultees and not the   |                            |   |
| lead Authority   |                            |   |
| Determination of a police / EH   | All cases except           | Where objection                                   |
| objection to a temporary event notice  | where objection            | requires  |
|  | requires                   | inclusion of                                      |
|  | inclusion of               | conditions from                                   |
|  | conditions from            | existing  |
|  | existing                   | Premises  |
|  | Premises                   | Licence and                                       |
|  | Licence and                | Applicant is in                                   |
|  | Applicant is in            | agreement   |
|  | agreement                  | agroomont   |
| Determination of Application to vary   | If a police                | All other cases                                   |
| Premises Licence at community  | -                          | / III Oti 161 Ca363                               |
|  | objection                  |   |
|  | objection                  |   |
| Premises to include alternative  | objection                  |   |
| Premises to include alternative Licence condition  | objection                  | Allegas   |
| Premises to include alternative Licence condition  Decision whether to consult other   | objection                  | All cases   |
| Premises to include alternative Licence condition Decision whether to consult other responsible Authorities on minor   | objection                  | All cases   |
| Premises to include alternative Licence condition Decision whether to consult other responsible Authorities on minor variation   | ,                          |   |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing  | Where Applicant            | All cases  If Applicant is in                     |
| Premises to include alternative Licence condition Decision whether to consult other responsible Authorities on minor variation   | ,                          |   |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing  | Where Applicant            | If Applicant is in                                |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing Premises Licence to TENs   | Where Applicant objects to | If Applicant is in                                |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing Premises Licence to TENs  Issuing of counter notice for TENs   | Where Applicant objects to | If Applicant is in agreement  All cases           |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing Premises Licence to TENs  Issuing of counter notice for TENs Issuing of counter notice for Late      | Where Applicant objects to | If Applicant is in agreement                      |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing Premises Licence to TENs  Issuing of counter notice for TENs Issuing of counter notice for Late TENs | Where Applicant objects to | If Applicant is in agreement  All cases All cases |
| Premises to include alternative Licence condition  Decision whether to consult other responsible Authorities on minor variation  Attachment of conditions from existing Premises Licence to TENs  Issuing of counter notice for TENs Issuing of counter notice for Late      | Where Applicant objects to | If Applicant is in agreement  All cases           |

| Applications for sale of alcohol at | All cases |  |
|-------------------------------------|-----------|--|
| service stations                    |           |  |

- 5.8 As regards the imposition of Licensing hours, where representations are received, the Licensing Authority will judge each Application on merit. The Licensing Authority will have regard to the overall impact of the licensed Premises on the local amenity and any proposals the Applicant might submit to mitigate such impact. The Licensing Authority recognises that longer Licensing hours can be a means of preventing large concentrations of people accumulating in areas which then become overly congested.
- 5.9 The opening hours granted on a Premises Licence should be seen as the maximum rather than mandatory opening hours for the Premises.
- 5.10 One of the key concepts of the Act is for conditions only to be attached to Licences/certificates that are tailored to the individual Premises or event. Unlike previous regimes, standard conditions will not be applied to all Premises irrespective of their operating practice and circumstances. Ideally, Applicants will identify the conditions that are appropriate to their Premises and address the four Licensing objectives, and include them within their operating schedule. These will then be translated into conditions, which will be attached to the Licence.
- 5.11 The Licensing Authority will only attach conditions that are reasonable, proportionate and strictly necessary for the promotion of the Licensing objectives. There is a need to avoid measures, as far as possible, that deter live music, dancing and theatre by imposing indirect costs of a disproportionate nature.
- 5.12 The Licensing Authority recognises that some conditions may address more than one of the Licensing objectives
- 5.13 In deciding if any of the attached or additional conditions would be appropriate, the Applicant should consider amongst other things:
  - The type, layout, construction and size of Premises
  - Its location
  - Its clientele
  - The number of people attending
  - The age profile of the customers
  - Its proposed hours of operation
  - The nature of any drinks promotions
  - The type(s) of entertainment to be provided
  - The times when the entertainment will be provided
  - The previous history of problems at or related to the Premises (including drug misuse and abuse of alcohol)
  - The ability of the Designated Premises Supervisor to control and supervise customer behaviour

#### The Prevention of Crime and Disorder

6.1 The essential purpose of the Licence or certificate is to regulate behaviour on Premises and access to them where this relates to Licensable Activities and the Licensing objectives. Conditions attached to Licences cannot seek to manage the

behaviour of customers once they are beyond the direct management of the Licence holder and his staff or agents. They can however directly impact on the behaviour of those under the licensee's direction when on their Premises or in the immediate vicinity of the Premises as they seek entry or leave.

- There are a number of offences both within the Licensing Act 2003 and other legislation that relate to crime and disorder and that licensees should be familiar with. These offences stand in their own right and will not be duplicated as conditions on any Licence/certificate.
- 6.3 Appendix 3 contains the suggested conditions from the Secretary of State's guidance relating to crime and disorder.
- A 'Pubwatch' scheme operates within the East Staffordshire area and aims to counter individuals who threaten damage, disorder and violence or use or deal in drugs in their Premises by excluding them from licensed Premises. The Licensing Authority is particularly supportive of such schemes and considers Premises should join where it is appropriate to do so. Licensed Premises sited within Burton and Uttoxeter town centre are particularly encouraged to join the Pubwatch scheme and if they are not members will be expected to demonstrate alternative controls, of at least the same effect, to counteract crime and disorder in relation to their Premises.
- 6.5 The Security Industry Authority also plays an important role in preventing crime and disorder by ensuring door supervisors are properly licensed. The Authority will cooperate and work with the security industry.

# **Public Safety**

- 7.1 The public safety objective is concerned with the physical safety, including fire safety, of the people using the relevant Premises and not with public health, which is dealt with in other legislation. Public safety includes the safety of performers appearing at any Premises.
- 7.2 Appendices 4 and 5 contain the suggested conditions from the Secretary of State's guidance relating to public safety.
- 7.3 The Authority has noted that from 1<sup>st</sup> October 2006 the Regulatory Reform (Fire Safety) Order 2005 replaced previous fire safety legislation. Responsibility for complying with the order rests with the 'responsible person' who has control of Premises.
- 7.4 The Licensing Authority is familiar with the "Safer Clubbing Guide" and it's Application to nightclubs and dance events. The guide contains a number of suggestions and safeguards, which appropriate Premises should consider and include within their operating schedules as necessary.
- 7.5 There are a number of other key publications that relate to public safety at entertainment events, which the Licensing Authority would recommend to Applicants. The details of these publications are reproduced in Appendix 3.

#### The Prevention of Public Nuisance

- 8.1 The public nuisance objective is designed to deal with the impacts of Licensable Activities at specific Premises on persons living and working (including doing business) in the vicinity that is disproportionate and unreasonable. The main issues for concern will be noise nuisance, light pollution, noxious smells and litter.
- 8.2 The provision of welfare facilities such as toilets within licensed Premises is relevant to the prevention of public nuisance. Adequate welfare provisions may prevent nuisance Activities taking place within the street, such as urination. Licensees should therefore ensure that adequate facilities are provided within the Premises and include these details within their operating schedule.
- 8.3 Public nuisance is not defined within the Act but is given a broad common law definition. The prevention of public nuisance could therefore include low-level nuisance perhaps affecting a few people living locally as well as major disturbances affecting the whole community. It may also include in appropriate circumstances the reduction of the living and working amenity and environment of other persons in the vicinity of the Licensed Premises.
- 8.4 The Licensing Authority will have regard to the powers available within the Anti Social Behaviour Act 2003. This provides that if a noise from licensed Premises is causing a public nuisance the local Authority has powers to issue a Closure Order for up to 24 hours. This compliments the police powers under Part 8 of the 2003 Act.
- 8.5 Appendix 6 contains the suggested conditions from the Secretary of State's guidance relating to public nuisance.

#### The Protection of Children from Harm

- 9.1 The Act has tightened up on the controls relating to the sale and supply of alcohol to children with new and further principle offences contained within the Act itself. However the intention of the Act is to make licensed Premises accessible to families and only limit access to children where it is necessary in order to prevent physical, moral or psychological harm to them. When deciding whether restrictions should be imposed, the Licensing Authority will examine the individual merits of each Application and only impose conditions whether the circumstances justify them.
- 9.2 Appendix 7 contains the suggested conditions from the Secretary of State's guidance relating to the Protection of Children from Harm.
- 9.3 The protection of children from harm includes the protection of children from moral, psychological and physical harm, and this would include the protection of children from too early an exposure to strong language, sexual expletives, violence or frightening images, for example, in the context of film exhibitions, or where adult entertainment is provided.
- 9.4 Aspects of an Application that would be likely to raise concerns in relation to access by children would include:
  - Where entertainment or services of an adult or sexual nature are commonly provided;
  - Where there have been convictions of members of the current staff at the Premises for serving alcohol to minors or with a reputation for underage drinking;
  - With a known association with drug taking or dealing;

- Where there is a strong element of gambling on the Premises (but not, for example, the simple presence of a small number of cash prize gaming machines); and
- Where the supply of alcohol for consumption on the Premises is the exclusive or primary purpose of the services provided at the Premises.
- 9.5 It is not possible to provide an exhaustive list of the entertainment or services that are of an adult or sexual nature, therefore a common sense approach will be taken to interpretation. However such entertainment or services would also include entertainment involving strong and offensive language.
- 9.6 Where conditions are required for the prevention of harm to children, a range of alternatives will be considered as methods for limiting access. These will include:
  - Limitations on hours when children may be present;
  - Limitations on the exclusion of the presence of children under certain ages when particular specified Activities are taking place;
  - Limitations on the parts of the Premises to which children might be given access:
  - Age limitations (below 18);
  - Requirements for accompanying adults (including for example, a combination
    of requirements which provide that children under a particular age must be
    accompanied by an adult); and
  - Full exclusion of those people under 18 from the Premises when any Licensable Activities are taking place.
- 9.7 The Licensing Authority, Staffordshire County Council Trading Standards and the Police take a very serious view of the persistent and illegal sale of alcohol and other age-restricted goods. Together with Trading Standards, the Licensing Authority will continue to seek to ensure that illegal sales of alcohol and other age-restricted goods is reduced and ultimately eradicated.
- 9.8 The sale of alcohol to minors (under 18 years of age) is a criminal offence and Trading Standards has, over time, worked to advise the off-Licence trade on how to set up systems to avoid sales taking place. Trading Standards will continue to regularly conduct covert test purchasing exercises with volunteers in response to complaints and local intelligence.
- 9.9 The Licensing Authority will maintain close contact with the police, young offender's team and Trading Standards officers regarding unlawful Activities and share actions and intelligence where appropriate.

Table 2. Offences Relating to Children

| Section | Offence   |
|---------|---|
| 145     | Unaccompanied children prohibited from certain Premises |
| 146     | Sale of alcohol to children                             |
| 147     | Allowing the sale of alcohol to children                |
| 147a    | Persistently selling alcohol to children                |
| 148     | Sale of liqueur confectionary to children under 16      |
| 149     | Purchase of alcohol by or on behalf of children         |
| 150     | Consumption of alcohol by children                      |
| 151     | Delivering alcohol to children                          |
| 152     | Sending a child to obtain alcohol                       |
| 153     | Prohibition of unsupervised sales by children           |

- 9.10 Attached at Appendix 8 is guidance issued by Staffordshire Trading Standards detailing suggested actions that licensees could take in order to show that they are addressing the issue of underage sales of alcohol. Applicants are advised to consider whether any or all of the suggested actions are appropriate to include within their operating schedule.
- 9.11 The Portman Group Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks seeks to ensure that drinks are packaged and promoted in a socially responsible manner and only to those who are 18 years old or older. The Code is an important weapon in protecting children from harm because it addresses the naming, marketing and promotion of alcohol products sold in licensed Premises in a manner that may Appeal to or attract minors. The Licensing Authority commends the Code to Licence holders and Applicants.
- 9.12 Although the Act is designed not to unnecessarily restrict access to licensed Premises by children, equally conditions will not be imposed on Licences requiring general access for children this will be left to the discretion of the licensee.
- 9.13 The Licensing Authority recognises the Corporate Director of Social Care and Health for Staffordshire County Council and Staffordshire Police as the responsible Authorities for advising the Licensing Authority on matters relating to the Licensing objective to protect children from harm.

- 9.14 Licensing Authorities should give considerable weight to representations about child protection matters. In addition to the responsible Authority whose functions relate directly to child protection, the Director of Public Health may also have access to relevant evidence to inform such representations. These representations may include, amongst other things, the use of health data about the harms that alcohol can cause to underage drinkers. Where a responsible Authority, or other person, presents evidence to the Licensing Authority linking specific Premises with harms to children (such as ambulance data or emergency department attendances by persons under 18 years old with alcohol-related illnesses or injuries) this evidence should be considered, and the Licensing Authority should also consider what action is appropriate to ensure this Licensing objective is effectively enforced. In relation to Applications for the grant of a Licence in areas where evidence is presented on high levels of alcohol-related harms in person aged under 18, it is recommended that the Licensing Authority considers what conditions may be appropriate to ensure that this objective is promoted effectively.
- 9.15 In the case of Premises giving film exhibitions, the Licensing Authority will expect licensees or clubs to include in their operating schedules arrangements for restricting children from viewing age-restricted films classified according to the recommendations of the British Board of Film Classification. A mandatory condition to this effect will be applied to all Premises Licences and club Premises certificates where the exhibition of films is included as part of the Application.

#### 10. Details of negotiations that have been carried out

Copies of the letters of representation have been served on the Applicant.

#### 11. <u>Decision Options</u>

#### **Vary Premises Licence**

- a. Grant the Application with or without additional Conditions necessary to promote the Licensing Objectives
- b. Grant the Application excluding any of the Licensable Activities from the scope of the Licence
- c. Refuse the Application

#### 12. Appeals (Variations)

Application refused – Applicant may Appeal

Application Granted – person having made "relevant representation" may Appeal

Application granted and Applicant objects to the Conditions attached – Applicant may Appeal

Application granted and challenge to modification/non-modification of Conditions considered necessary – person having made "relevant representations" may Appeal

# 13. Details of who has been invited to attend

The Licence Holder and/or a Representative A Representative from Staffordshire Police

# 14. Date and Time of Hearing

Thursday 1st March 2018 at 10.00 am

# 15. List of Appendices

- 1. Copy of Application
- 2. Letter of representation from Staffordshire Police
- 3. Site Plan
- 4. Copy of the Premises Licence

Report created by Mrs Helen Farman-McKenna – Licensing Officer

#### **NOTE**

The Press and Public will be excluded from the Hearing of this Agenda item because the Licensing Authority has determined in accordance with Regulation 14 (2) of the Licensing Act 2003 (Hearings) Regulations 2005 that the Public interest in doing so outweighs the Public interest in the Hearing taking place in Public.

#### (3) 6. APPLICATION FOR THE REVIEW OF A PREMISES LICENCE

On Wednesday 10<sup>th</sup> January 2018, the Licensing Authority received a request from Staffordshire Police that the Application for Review of the Premises Licence in respect of Allure be held in private. That request was prompted by the fact that the evidence on which Staffordshire Police have based their Review Application also forms part of an ongoing Criminal investigation.

The Licensing Authority, acting by the Chairman of Licensing Committee, has determined Staffordshire Police's request and has decided that the Public should be excluded from the whole of the Hearing of this Application. The Licensing Authority concluded that in this instance the Public interest in excluding the Public outweighs the Public interest in holding the Hearing in Public. There is a strong likelihood that if the evidence before the Sub-Committee were to be made Public at this time then pending Criminal Proceedings would be jeopardised and the Premises Licence Holder's ability to receive a fair Trial could be prejudiced.

#### SCHEDULE 12A LGA 1972 (as at August 2013)

# ACCESS TO INFORMATION: EXEMPT INFORMATION PART 1 DESCRIPTIONS OF EXEMPT INFORMATION: ENGLAND

- 1. Information relating to any individual.
- 2. Information which is likely to reveal the identity of an individual.
- 2A. [Repealed]
- 3. Information relating to the financial or business affairs of any particular person (including the Authority holding that information).
- 4. Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the Authority or a Minister of the Crown and employees of, or office holders under, the Authority.
- 5. Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- 6. Information which reveals that the Authority proposes—
  - (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
  - (b) to make an order or direction under any enactment.
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.
- 8. [Repealed]
- 9. [Repealed]
- 10. [Repealed]
- 11. [Repealed]
- 12. [Repealed]
- 13. [Repealed]
- 14. [Repealed]
- 15. [Repealed]