

East Staffordshire Borough Council Local Development Framework



# Annual Monitoring Report

2009



# CONTENTS

EXECUTIVE SUMMARY	3
SECTION 1: INTRODUCTION	5
SECTION 2: EAST STAFFORDSHIRE IN CONTEXT	7
SECTION 3: CHALLENGES AND OPPORTUNITIES	12
SECTION 4: LDS IMPLEMENTATION	12
SECTION 5: POLICY IMPLEMENTATION ASSESSMENT	16
BUSINESS DEVELOPMENT AND TOWN CENTRES	25
HOUSING	31
ENVIRONMENTAL QUALITY	36
GLOSSARY	39

This is the fifth Annual Monitoring Report produced by East Staffordshire Borough Council. It describes progress in starting work on the new LDF and presents monitoring data for the period from 1<sup>st</sup> April 2008 to 31<sup>st</sup> March 2009.

## **Progress on Development Plans**

The report covers a transitional period between the adoption of a reviewed Local Plan for the Borough in July 2006 and the progression into the new Local Development Framework process. The Council's Local Development Scheme which sets out details of documents that will make up the Borough's Local Development Framework was reviewed and has been submitted to the Government Office. Progress on the scheme is part of this monitoring report but as there are currently no replacement LDF policies the planning context that has been monitored comments on the saved Local Plan policies.

#### Housing

In September 2008, the Council approved a clarification of Local Plan Policy H2. The effect of this change is that the housing requirement is now being assessed against the West Midlands Regional Spatial Strategy (WMRSS) rather than the Staffordshire and Stoke-on-Trent Structure Plan 1996-2011. The Phase Two Draft WMRSS Revision requirement is now 12,900 homes (which was lifted to 13,000 by the Panel examining the Strategy) to be met between 2006 and 2026. This equates to an average annual requirement of 650 units. In the period 2008/2009 some 429 units were completed, and the cumulative completions since 2006 of 1597 (see Table 10 below), as against an RSS requirement of 1950 (650 x3) leaves a deficit of 353 units which must be made up in the remaining seventeen years to 2026.

The Council has had to manage the transition from an annual average requirement under the Structure Plan of 433 a year to a very high annual requirement under the RSS of 650 units a year. When meeting the Structure Plan requirement, the Council had to control permissions granted by means of a moratorium on developments of 10 units or more to avoid exceeding the requirement by a considerable margin. The clarification of Policy H2 now makes it clear that the moratorium is lifted to help achieve RSS requirements. However, it will be a number of years before permissions and completions reach a level where a new house building rate is reached, and the deficit of 353 units is removed. The current recession has not helped in this respect, as building rates have slowed down.

Against a target of 75 dwellings per year, some 97 (or 110) affordable dwellings were approved.

The Council continued to successfully achieve a very high level of residential development on brownfield land with some 98% of development occurring on these sites, almost 100% above the target.

## Employment

The total area of available land is some 115.35ha. During the year despite pressures to release to other uses, no allocations of the Local Plan have been lost to non-employment uses. The Council is developing policies in its emerging LDF to protect valued existing employment from competing new uses.

## **Local Services**

The B&Q store which is on an allocated site within the Local Plan was completed this year. The long term resolution of a key site in Burton upon Trent at the Riverside Centre is continuing to be investigated and now a Development Brief has been prepared to provide planning guidance. The brief includes three possible options for the development of the site and public consultation of the three options is to take place from December 2009 to January 2010.

#### Flood Protection and Water Quality and Biodiversity

Where applications have been approved, after Environment Agency objections due to flood risk, all have been conditioned to ensure the agencies requirements are met. Much increase in biodiversity were achieved by National Forest planting and the restoration of mineral working. For Sites of Biological Interest no sites were lost. No loss was made to Sites of Special Scientific Interest.

# THE PLANNING SYSTEM

- 1.1 The Planning and Compulsory Purchase Act 2004 introduced a new planning system abolishing County Structure Plans and Local Plans and replacing them with Local Development Frameworks (LDFs). It is a requirement of the Act that all Local Planning Authorities (LPAs) produce an Annual Monitoring Report (AMR) to form part of their LDF.
- 1.2 East Staffordshire Borough Council adopted their Local Plan<sup>1</sup> in July 2006 whilst commencing work on the LDF. The replacing of Structure and Local Plans with LDFs aims to focus on spatial planning as opposed to purely land-use planning. Spatial planning addresses social, economic and environmental factors and greater emphasis is placed on public consultation and liaison with stakeholders.

# ROLE AND PURPOSE OF THE ANNUAL MONITORING REPORT

- 1.3 This Annual Monitoring Report (AMR) has been prepared by East Staffordshire Borough Council in order to assess the progress of the Local Development Framework (LDF) together with existing Local Plan policies. Consideration of existing policies are also key in determining which policies will be retained and/or revised for the LDF and which will be abolished.
- 1.4 This AMR is the fifth<sup>2</sup> to be prepared by the Council and it covers the period from 1<sup>st</sup> April 2008 to 31<sup>st</sup> March 2009. The revision of the planning system in 2004 set a requirement for all Local Planning Authorities to prepare an annual report for submission to the Secretary of State.
- 1.5 The objective of the AMR is to both monitor achievements of existing policies and develop an evidence base to determine future targets.

# THE LOCAL DEVELOPMENT FRAMEWORK

- 1.6 The LDF must conform with the Regional Spatial Strategy (RSS)<sup>3</sup> which is prepared by the West Midlands Regional Assembly, both of these documents, together with the Minerals and Waste LDF prepared by Staffordshire County Council form the Development Plan. Figure 1 on page 5 illustrates East Staffordshire's Development Plan. Documents which are a requirement within an LDF are the AMR, SCI, Core Strategy, Proposals Map and a Site Specific Allocations (within East Staffordshire this document is the Site Allocations and Policies DPD. Optional documents are Supplementary Planning Documents, Area Action Plans and any other document the LPA requires for their area.
- 1.7 East Staffordshire's LDF is in essence a portfolio of documents which detail both policies and proposals that will direct development within the Borough. The documents comprise of:

<sup>&</sup>lt;sup>1</sup> To view the adopted local plan go to http://www.eaststaffsbc.gov.uk/Services/Pages/PlanningPolicyLocalPlanReview.aspx

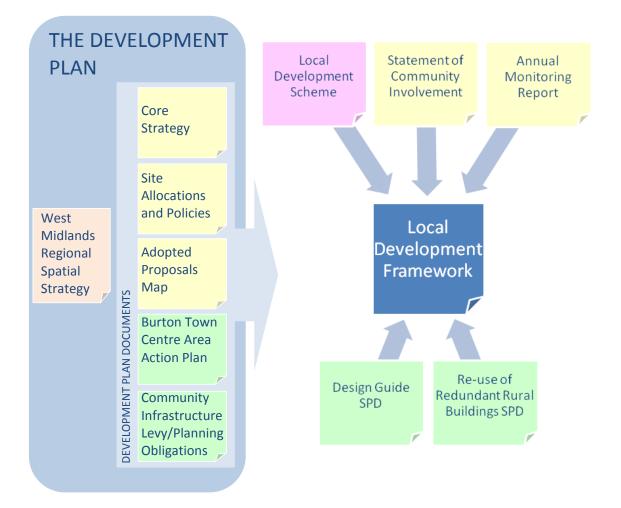
<sup>&</sup>lt;sup>2</sup> To view historic AMRs and all LDF documents please go to

http://www.eaststaffsbc.gov.uk/Services/Pages/PlanningPolicyLocalDevelopmentFramework.aspx

<sup>&</sup>lt;sup>3</sup> More information on the RSS is available at

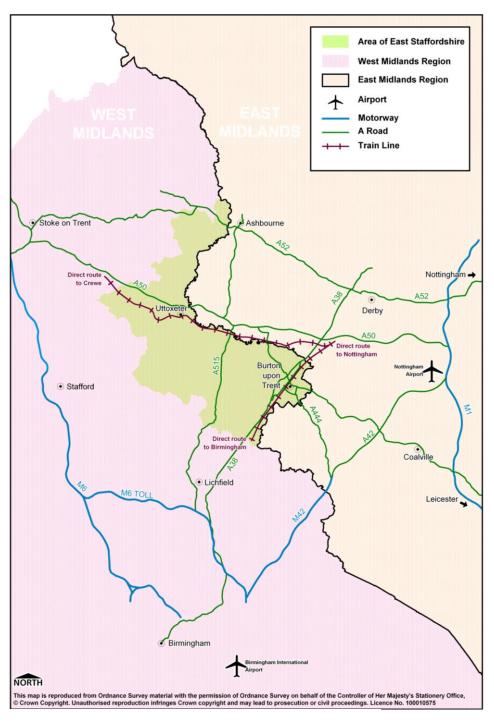
 $http://www.wmra.gov.uk/Planning\_and\_Regional\_Spatial\_Strategy/Planning\_and\_Regional\_Spatial\_Strategy.aspx$ 

Local Development Scheme	Provides details of all the DPDs within the LDF and includes
	a timetable of the development of the DPDs from
	consultation stage to adoption.
Statement of Community	Demonstrates methods and processes of community
Involvement	engagement to be undertaken for each DPD.
Core Strategy	Provides the vision for East Staffordshire and sets out the
	strategic policies whilst providing a framework for
	succeeding DPDs.
Burton Town Centre Area	Provides a framework for the regeneration of Burton Town
Action Plan	Centre.
Site Allocations and Policies	Provides details of site specific allocations for East
	Staffordshire until 2026.
Community Infrastructure	Provides a policy in order to ensure that infrastructure is
Levy/Planning Obligations	funded both equitably and timely.
Design Guide SPD ADOPTED	Provides details to ensure future development within East
	Staffordshire is of high quality and design.
Re-use of Redundant Rural	Provides guidance on the conversion and re-use of rural
Buildings SPD ADOPTED	buildings.



# 2.1 LOCATION

East Staffordshire Borough covers an area of 38,880 hectares and possesses significant historic heritage, together with an extremely attractive natural environment. A mix of urban and rural areas create a diverse place to live and work with the two major settlements Burton upon Trent and Uttoxeter providing two town centres for the Borough. East Staffordshire is situated within the eastern boundary of the West Midlands where it borders the East Midlands and enjoys close links with South Derbyshire District. (See Map 1 below)





7

# 2.2 POPULATION

The 2001 Census indicated that 103,770 people were living in East Staffordshire and in 2008 the Office for National Statistics estimated that the population was 109,100 indicating a 5.1% rise. Over half the population is concentrated in the two major settlements of Burton upon Trent and Uttoxeter with the remainder residing in the rural areas. The largest villages within the rural areas are Barton under Needwood, Tutbury and Mayfield.

The age structure for East Staffordshire is tabled below and shows its relationship with England and the West Midlands. The succeeding chart illustrates the percentage of the age structure purely within East Staffordshire. (Please note that the figures are mid-year estimates for 2008.)

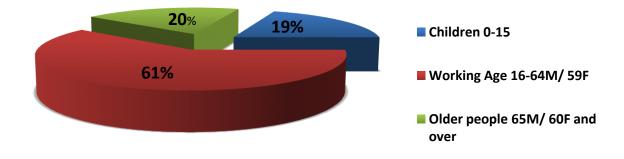
Table 1 and Chart 1 indicate that over half of the population in East Staffordshire are between the ages of 16 to 64. However, a significant number of the population were estimated at being over the age of 60 in 2008.

		Area	
Age Group	East Staffordshire	West Midlands	England
	000's	000's	000's
Children	21.3	1,051.3	9,669.5
0 to 15			
Working Age	66.1	3,293.8	31,937.6
16 to 64 Males			
16 to 59 Females			
Older People	21.7	1,066.0	9,839.1
65 and over Males			
60 and over Females			

#### TABLE 1

Source: Mid Year Population Estimates, ONS, © Crown Copyright, 2008.

# Age structure of East Staffordshire's Population



#### CHART 1

The 2006-based subnational population projections indicate that by 2029 the population of East Staffordshire will be 127,400. Nationally predictions from the ONS indicate that due to healthier lifestyles and improvements to healthcare the ageing population will increase.

Table 2 shows the Ethnic composition of England, the West Midlands and East Staffordshire. A relatively high Black and Minority Ethnic population of 7.4% exists within East Staffordshire which is concentrated mainly within Burton upon Trent and, in particular, within Anglesey and Shobnall Wards.

# TABLE 2

		Area	
Ethnic Group	East Staffordshire	West Midlands	England
	000's	000's	000's
White	100	4,634.2	45,082.8
Mixed	1.3	95.5	870.1
Asian or Asian British	5.4	453.2	2,914.8
Black or Black British	1.0	134.9	1,447.9
Chinese or other Ethnic group	0.5	64.2	776.4

Source: Mid Year Population Estimates, ONS, © Crown Copyright, 2008.

#### 2.3 DEPRIVATION

The Indices of Deprivation 2007 has identified that two Lower Super Output Areas LSOAs<sup>4</sup> located within Eton Park Ward and Shobnall Ward are in the top 10% most deprived areas in the Country. Map 2 on page 10 illustrates East Staffordshire's Indices of Deprivation. Additional deprivation data within East Staffordshire has been broken down and tabled below:

#### TABLE 2

Income	Anglesey and Shobnall Wards contain two LSOAs which are in the top 10% most income deprived in England.
Employment	Eton Park and Shobnall Wards contain two LSOAs which are in the top 10% most employment deprived in England.
Education	There are five LSOAs which are in the top 10% education deprived in England and these are located within Stapenhill, Eton Park, Shobnall and Winshill Wards.
Crime	Burton Ward contains one LSOA which is in the top 10% crime deprived in England.

#### CHART 2

Barriers to	Various rural wards within East Staffordshire contain seven LSOAs within the
Housing & Key	top 10% most deprived in England for Barriers to Services and Key Local
Local Services	Services.
Living	Living Environment focuses on poor housing and air quality and there are 14
Environment	LSOAs in the top 10% most deprived for Living Environment which are
	located within Anglesey, Burton, Shobnall, Eton Park, Stapenhill and
	Horninglow.

<sup>&</sup>lt;sup>4</sup> Lower Super Output Areas are areas containing between 1,000 and 3,000 people

# 2.4 ECONOMY

Historically East Staffordshire has thrived upon its brewing and manufacturing industries. However the last ten years has seen an increase in office, warehousing and logistic uses with a significant amount being concentrated within Burton upon Trent. Rapid development and occupation of employment land particularly within Centrum 100 and Centrum West has resulted in a reduction of available employment land. Measures to address this by way of stimulating regeneration and economic growth is underway in order to maintain East Staffordshire's prosperous economy.

The economic activity for East Staffordshire is above the England and Wales average for 2006 to 2007 with 80.5% of the population between the ages of 16 to 64 being in employment<sup>5</sup>. Residents within East Staffordshire earn on average £21,624 which is below the national average of £24,204.

East Staffordshire's unemployment rate is 1.4% which is below the national average of 2.2%<sup>6</sup>. However, issues with unemployment within Burton Wards and high levels of youth employment need addressing.

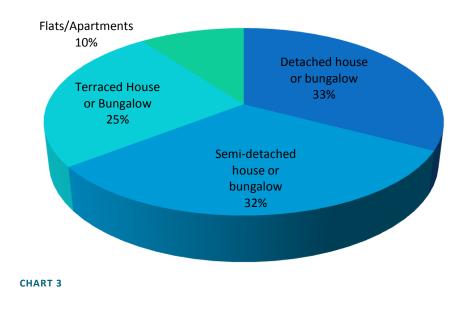
# 2.5 EDUCATION

In 2001 Census data revealed that 31.8% of residents within East Staffordshire had no qualifications and 16% of residents held a degree level qualification. However, more recent figures indicate an improvement with GCSE grades being above the national average.

# 2.6 HOUSING

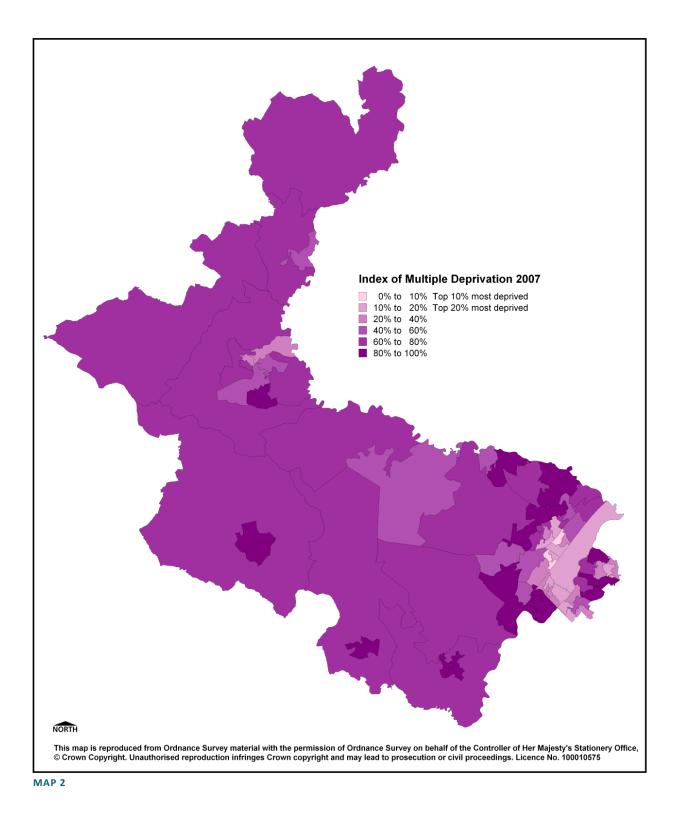
There are 42,700 households within East Staffordshire with over half being located within Burton upon Trent, almost a third are located within surrounding villages and rural areas and the remainder are located within Uttoxeter.

The approximate current housing stock within East Staffordshire comprises of two thirds detached and semi-detached and a quarter terraced housing. Apartments make up 10% of the housing stock the majority of which are located within Burton upon Trent.



<sup>5</sup> Annual Population Survey

<sup>6</sup> Figures correct as at January 2008



# SECTION 3: CHALLENGES AND OPPORTUNITIES

- 3.1 East Staffordshire has been designated by Government as a 'Growth Point' area. Essentially this is an opportunity for East Staffordshire to create sustainable communities. Funding secured from the growth point initiative will ensure the necessary infrastructure is in place to support high quality and levels of housing and employment. Housing requirements as set out in the West Midlands Regional Spatial Strategy Preferred Option were to provide 12,900 new houses during the period 2006 to 2026; however following the West Midlands Regional Spatial Strategy Phase Two Revision Examination in Public (EiP) during April and June 2009, the Government Office for the West Midlands the Panel Report recommends that 13,000 new homes should be provided.
- 3.2 The designation of growth point status will not only provide the Borough with high quality housing and employment development but is also an opportunity to regenerate existing housing and employment stock.

# SECTION 4: LDS IMPLEMENTATION

- 4.1 The Local Development Scheme is essentially a project management plan which covers a minimum period of three years and is the basis for the Local Development Framework informing local communities of the Local Development Documents to be included in the LDF and providing a timetable for the preparation of the LDDs.
- 4.2 East Staffordshire's first Local Development Scheme was approved in 2005 and revised in 2006 due to the Local Plan Inquiry. Since then further revisions of the LDS have taken place following advice from the Government Office for the West Midlands (GOWM) to Local Planning Authorities (LPAs) to reconsider their timetables due to unrealistic targets.
- 4.3 In December 2008 Cabinet agreed a revision subject to further discussion with and ratification by the Government Office of the West Midlands. As a result of these discussions the DPD for a Community Infrastructure Levy has been deferred as Government guidance has been delayed. Secondly, the programme for hearings on the Core Strategy and Area Action Plan for Burton Town Centre has been staggered to meet the requirements of the Planning Inspectorate. Confirmation of a revised LDS was received on 11<sup>th</sup> May 2009 from the Government Office of the West Midlands. Figure 1 shows the current revised which was enacted by the Council on 15<sup>th</sup> May 2009.
- 4.4 Work on the Core Strategy development plan document (DPD) is in progress although not on schedule. Strategic Options of the Core Strategy was ready to go out for public consultation in June 2009; however members made a decision to postpone the Core Strategy for two main reasons:
  - To await the release of the Government Office for the West Midlands Panel Report and Government response before making any further evaluations on the options; and

- The members felt that they had not been sufficiently briefed on the evidence base that was being prepared in the lead up to the public consultation of the Core Strategy Preferred Options.
- 4.5 On the basis of the current progress on the Core Strategy which has failed to meet its milestone for the public participation of the preferred Options submission; it is considered unlikely that the Council will meet the milestones set in the current LDS for both the Core Strategy and the Burton Town Centre Area Action Plan which it closely relates to. Further discussions are currently being held to reconsider this LDS programme in light of the review of the West Midlands Regional Spatial Strategy, the Panel Report and Government response which is now anticipated in early 2010. Further technical work is also being prepared to support the preparation of the strategic options LDDs.
- 4.6 Figure 1 on page 14 shows the current timetable for the LDS and Table 3 below shows the progress made in preparing Local Development Documents against the LDS timetable. Please take into account that further revisions to the new timetable are being discussed when considering the progress of the LDDs shown below. The following symbols have been used to illustrate progress.
  - ③ On target
  - Positive Progress
  - 😕 Behind Schedule

Document	LDS Milestone	Target	Actual	Achieved	Comment
Core Strategy	Public participation on Strategic Options	June 2009	-	8	The proposed date for the preferred option is spring 2010.
	Submission	February 2010	-	(3)	The proposed date for the preferred option is January 2011.
Site Allocations and Policies	Preferred Option	November 2010	-	$\odot$	Ongoing work.
Burton Town Centre Area Action Plan	Public participation on preferred options	June 2009	-	8	The revised date for the preferred option is spring 2010.
	Submission	February 2010	-	$\overline{\mathbf{O}}$	The revised date for the preferred option is January 2011.

#### TABLE 3

Additional documents produced in order to provide evidence to support DPDs are:

- Central Rivers Project Strategy 1999
- Central Rivers SPD
- Demographics Note
- Derby Road (Burton) SPD
- East Staffordshire Green Space and Sports Fields Strategies
- East Staffordshire Housing Strategy 2004-07 and its Updated Version
- East Staffordshire Open Space Audit
- East Staffordshire Rural Strategy
- East Staffordshire Sustainable Community Strategy
- East Staffordshire Urban Capacity Study
- Economic Development Strategy
- Employment Land Review
- Green Infrastructure Strategy
- Gypsy and Travellers Assessment
- Housing Need SPD
- Housing Viability Assessment
- IBHI Final Report
- Landscape Assessment Technical Paper
- Local Transport Plan for Staffordshire
- National Forest Strategy 2008
- Open Space SPD
- Planning Obligations SPD
- PPG17 Review
- Renewable Energy Assessment
- Renewable Energy Study SPD
- Retail Capacity Study for the Borough
- Settlement Hierarchy
- Staffordshire Residential Design Guide
- Strategic Housing Land Availability Assessment
- Strategic Housing Market Need Assessment
- Transportation Study
- Uttoxeter Assessment
- Uttoxeter Masterplan 2003
- Water Cycle Strategy

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	Adopted Local Plan		Saved Polici	Saved Policies submitted																				
LDD1	Statement of Community Involvement				÷ -	<b>†</b> -	+ -	‡ :	<b>+</b> =	<b> </b> -	Ac	Adopted		<b>†</b> -	-	╞╴		‡ -	-	+ -	╞╴╶			
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LDD4	Generic Development Control Policies										Ó	Deleted												
1DD5	Burton Town Centre Area Action Plan	Current Revised	S	PE		PO		V d		S					н		A							
LDD6	Inner Burton Area Action Plan								<b>⊨</b> = ├ -		ă	Deferred												
LDD7	Community Infrastructure Levy				- 				Deferred															
1 CIAS	Reuse of Redundant Farm Buildings										Ac	Adopted												
SPD2	Design Guidance										Ac	Adopted												
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# FIGURE 1 - REVISED LDS ILLUSTRATING CURRENT AND REVISED MILESTONES

# 5.1 SAVED LOCAL PLAN POLICIES

The adoption of the Local Plan in July 2006 ensured policies were saved for a period of three years from this date under the transitional arrangements set out in the Planning and Compulsory Purchase Act in 2004.

The Council assessed which policies from the Local Plan needed to be retained until DPDs within the LDF come forward with policies to replace the Local Plan. In accordance with the Regulations, East Staffordshire Borough Council submitted a list of saved policies in January 2009 and from the 20<sup>th</sup> July 2009 the policies listed in the Secretary of State's Direction are used, in conjunction with regional and national guidance, to determine planning applications. These saved polices are set out on pages 16 to 22.

# 5.2 FIVE YEAR HOUSING SUPPLY

Local Planning Authorities are required to demonstrate that they have a five year supply of deliverable sites for housing. East Staffordshire's current position in demonstrating a five year supply as at 31 March 2009 is as follows:

Divide by 20 years (13000/20) =650 per yearsMultiply by 5 years =3250CAPACITY1467Unimplemented full permissions as at 31/3/20091467Unimplemented outline permissions as at 31/3/2009253SUBTOTAL1720Less 3% lapse rate (= annual average number of permissions of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work on Strategic Housing Land Availability Assessment (SHLAA))1219	Five year requirement → RSS requirement from 2006 to 2026 =	13000
CAPACITYUnimplemented full permissions as at 31/3/20091467Unimplemented outline permissions as at 31/3/2009253SUBTOTAL1720Less 3% lapse rate (= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work578	Divide by 20 years (13000/20) =	650 per year
Unimplemented full permissions as at 31/3/20091467Unimplemented outline permissions as at 31/3/2009253SUBTOTAL1720Less 3% lapse rate (= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work	Multiply by 5 years =	<u>3250</u>
Unimplemented full permissions as at 31/3/20091467Unimplemented outline permissions as at 31/3/2009253SUBTOTAL1720Less 3% lapse rate (= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work		
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SUBTOTAL1720Less 3% lapse rate (= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work	Unimplemented full permissions as at 31/3/2009	1467
Less 3% lapse rate (= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work	Unimplemented outline permissions as at 31/3/2009	253
(= annual average number of permissions not being implemented) (Source: Analysis of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work	SUBTOTAL	1720
of historic trends in lapse rates ESBC)(52)SUBTOTAL1668Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work	(= annual average number of permissions	
Homes Under Construction as at 31/3/09578Brownfield sites deemed available (from White Young Green work		(52)
Brownfield sites deemed available (from White Young Green work	SUBTOTAL	1668
	Homes Under Construction as at 31/3/09	578
		1219
TOTAL CAPACITY   3465	TOTAL CAPACITY	<u>3465</u>

Since last year, data cleansing of the recording system has resulted in some 664 units still listed as "under construction", due to lack of information, being removed from this category. Some research has been undertaken to try to determine if possible when these units were completed, and whilst some assumptions have had to be made, the following totals now need to be added to the completions recorded up until now for the following years:

Pre-2006 -	167 – disregard	these,	so 497 (664	1 minus	167) post 2006	5
2006/7 –	332 plus 218 re	corded	l already –	(see AM	R) = 550	
2007/8 -	136 plus 482	u	u	u	= 618	
2008/9 -	29 plus 400	u	u	u	= 429	
Total	497				= <u>1597</u>	

According to the Government's recommended "Residual" method, any shortfalls on 650/yr completions experienced in 2006/7, 2007/8 and 2008/9 should be taken into account. If the updated completions figures above in these three years were 550, 618 and 429 respectively then the shortfall on the requirement is (650 x 3) minus (550+618+429) equals 353. Over the following 17 years (2009/10-2025/6), this deficit must be made up. 353/17 = 21 Over each of the next 17 years 650+21= 671units are required. Therefore the total supply of 3465 homes needs to be divided by 670 which yields a

# 5.16 years supply

ategy Save   Urban and Rural Regeneration Save   Urfrastructure and Community Provision Save   Infrastructure and Community Provision Save   National Forest Save   Corour Lorest Save   Save Save   Uttoxeter Masterplan Objectives Save   Uttoxeter Masterplan Objectives Save   Save Save   Uttoxeter Masterplan Objectives Save   Uttoxeter Masterplan Objectives Save   Save Save   Save Save   Outoxeter Masterplan Objectives Save   Save Save   Save Save   Save Save   On Main Site, Balance Street (Site 12), JCB Save   Save Save   Save Save   Save Save   Brooksite Business Park (Site 13), JCB Save   Brooksite Business Park (Site 20) Save   Brooksite Business Park (Site 20) Save   Save Save Save   Save Save Save   Sav	Policy	Policy Summary	Action	lustification
Urban and Rural RegenerationSaveInfrastructure and Community ProvisionSaveInfrastructure and Community ProvisionSaveAllNational ForestSaveAlUttoxeter Masterplan ObjectivesSaveAlUttoxeter Masterplan ObjectivesSaveAlDittoxeter Masterplan ObjectivesSaveAlCrown Court and Lions Yard, Market Place (SiteSaveAlBlackshaws Mill, Church Street (Site 7)SaveAlBlackshaws Mill, Church Street (Site 7)SaveAlSheards Car Sales, Market Street (Site 3 and 10)SaveAlJCB Main Site, Balance Street (Site 3), JCB Test Site and Staff Car Park (Site 13), JCB Test Site and Staff Car Park (Site 13), JCB Test Site and Staff (Site 15) and Wagon Park, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16)SaveAlRailway Edge Site, Old Knotty Way (Site 18)SaveAlLand to East of TescoSaveAlLand to East of TescoSaveAlLand to East of TescoSave	Core Stra			
Infrastructure and Community Provision Save   National Forest Save   Intrastructure and Community Provision Save   Introveter Masterplan Objectives Save   Sheards Car Showroom, Carter Street (Site 7) Save   Sheards Car Showroom, Carter Street (Sites 9 and 10) Save   JCB Main Site, Balance Street (Sites 12), JCB Save   Sheards Car Showroom, Carter Street (Sites 12), JCB Save   Steards Car Showroom, Carter Street (Sites 12), JCB Save   Steards Car Showroom, Carter Street (Site 16) Save   Steards Car Showroom, Carter Street (Site 16) Save   Steards Site (Site 13), JCB Test Site and Staff Save   Steards Site (Site 14), JCB Test Site and Staff Save   Steards Site (Site 15), JCB Save   Steards Site (Site 13), JCB Test Site and Staff Save   Steards Site (Site 14), JCB Test Site and Staff Save   Steards Site, Old Knotty Way	CSP4	Urban and Rural Regeneration	Save	This strategic policy is a key element of the overarching strategy for development. Although it references Structure Plan policy that has not been saved it is criteria based and assists in protecting employment sites from development for other uses. This policy should be retained and used in conjunction with PPS3 and PPS7.
National Forest Save   er Action Area Save   Introveter Masterplan Objectives Save   Uttoxeter Masterplan Objectives Save   Crown Court and Lions Yard, Market Place (Site Save   Si Save   Blackshaws Mill, Church Street (Site 7) Save   Sheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Site 3) and 10) Save   JCB Main Site, Balance Street (Site 12), JCB Save   Steendary Site (Site 13), JCB Test Site and Staff Save   Car Park (Site 13), JCB Test Site and Staff Save   Sterondary Site (Site 13), JCB Test Site and Staff Save   Sterondary Site (Site 15) and Wagon Park, Trinity Road (Site 16) Save   Railway Edge Site, Old Knotty Way (Site 18) Save   Brookside Business Park (Site 20) Save   I Land to East of Tesco Save	CSP5	Infrastructure and Community Provision	Save	This policy supports D8 of the structure plan and sets out clearly specific requirements that may need to be addressed over and above the general provisions of D8.
er Action Area Save   Uttoxeter Masterplan Objectives Save   Uttoxeter Masterplan Objectives Save   Crown Court and Lions Yard, Market Place (Site Save   5) Blackshaws Mill, Church Street (Site 7) Save   Blackshaws Mill, Church Street (Site 7) Save   5) Blackshaws Mill, Church Street (Site 7) Save   7) Sheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10) Save   10 JCB Main Site, Balance Street (Site 12), JCB Save   10) JCB Main Site, Salance Street (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16) Save   8 Prookside Business Park (Site 20) Save   8 Brookside Business Park (Site 20) Save   1 Land to East of Tesco Save	CSP6	National Forest	Save	This 'core' policy is the overarching policy for the National Forest and is part of a central strategy to promote greater planting in the National Forest Area
Uttoxeter Masterplan Objectives Save   Crown Court and Lions Yard, Market Place (Site Save   Si Crown Court and Lions Yard, Market Place (Site Save   Blackshaws Mill, Church Street (Site 7) Save Save   Blackshaws Mill, Church Street (Site 7) Save Save   Blackshaws Mill, Church Street (Site 7) Save Save   Uttobecks Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10) Save Save   JCB Main Site, Balance Street (Site 12), JCB Save Save Save   Vol Uttobecks Car Sales, Market Street (Site 12), JCB Save Save   JCB Main Site, Balance Street (Site 12), JCB Save Save Save   JCB Main Site, Balance Street (Site 13), JCB Test Site and Staff Save Save   JCB Main Site (Site 13), JCB Test Site and Staff Save Save   Secondary Site (Site 13), JCB Test Site and Staff Save Save   Secondary Site (Site 13), JCB Test Site and Staff Save Save   Railway Edge Site, Old Knotty Way (Site 18) Save Save   Brookside Business Park (Site 20) Save Save   I Land to East of Tesco Save	Uttoxeter	- Action Area		
Crown Court and Lions Yard, Market Place (Site 5)Save SaveBlackshaws Mill, Church Street (Site 7)SaveBlackshaws Mill, Church Street (Site 7)SaveSheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10)SaveSheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10)SaveJCB Main Site, Balance Street (Site 12), JCB Secondary Site (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16)SaveRailway Edge Site, Old Knotty Way (Site 18)SaveBrookside Business Park (Site 20)SaveILand to East of TescoSave	UMAA1	Uttoxeter Masterplan Objectives	Save	Policy relates to Uttoxeter Masterplan and Town Meadows Way development Brief, prepared in 2003. The regeneration of Uttoxeter is seen as a key objective in the Corporate Plan.
Blackshaws Mill, Church Street (Site 7) Save   Sheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10) Save   JCB Main Site, Balance Street (Site 12), JCB Save   JCB Main Site, Balance Street (Site 12), JCB Save   Secondary Site (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16) Save   Railway Edge Site, Old Knotty Way (Site 18) Save Save   Brookside Business Park (Site 20) Save Save   1 Land to East of Tesco Save Save	UM AA3	Crown Court and Lions Yard, Market Place (Site 5)	Save	Site specific policy that can still be implemented and therefore should still be retained.
Sheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10)Save SaveJCB Main Site, Balance Street (Site 12), JCB Secondary Site (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16)Save Save Save Save Save Brows Edge Site, Old Knotty Way (Site 18)Railway Edge Site, Old Knotty Way (Site 18)Save Save Save Save Land to East of Tesco	UMA44	Blackshaws Mill, Church Street (Site 7)	Save	Site specific policy that can still be implemented and therefore should still be retained.
JCB Main Site, Balance Street (Site 12), JCB Secondary Site (Site 13), JCB Test Site and Staff Secondary Site (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 16) Railway Edge Site, Old Knotty Way (Site 18) Save Brookside Business Park (Site 20) Save Land to East of Tesco	UM AA5	Sheards Car Showroom, Carter Street and Furbecks Car Sales, Market Street (Sites 9 and 10)	Save	Site specific policy that can still be implemented and therefore should still be retained.
Railway Edge Site, Old Knotty Way (Site 18) Save Brookside Business Park (Site 20) Save Land to East of Tesco Save	UMAA6	JCB Main Site, Balance Street (Site 12), JCB Secondary Site (Site 13), JCB Test Site and Staff Car Park (Site 14), JCB Storage Site, Trinity Road (Site 15) and Wagon Park, Trinity Road (Site 16)	Save	Site specific policy that can still be implemented and therefore should still be retained.
Brookside Business Park (Site 20) Save Land to East of Tesco Save	UM AA7		Save	Site specific policy that can still be implemented and therefore should still be retained.
Land to East of Tesco Save	UM AA8	Brookside Business Park (Site 20)	Save	Site specific policy that can still be implemented and therefore should still be retained.
	UMAA11	Land to East of Tesco	Save	Site specific policy that can still be implemented and therefore should still be retained.

The Barry of the second se			
Natural	Vatural Environment and National Forest		
NET	Development outside Development Boundaries	Save	This policy is central to the containment of development within settlement boundaries and gives criteria when development may be acceptable outside Dev boundaries. This policy is PPS7 compliant and lists detailed criteria that applicants must meet. Needs to be retained as it gives guidance over and above PPS7. Likely to be replaced by similar policy in emerging Core Strategy.
NES	Central Rivers Strategy	Save	Policy links to the Central Rivers Strategy, which is referenced in the Core Strategy chapter (CSP5) and is therefore relevant to a central strategy and is not covered by RSS or Structure Plan saved policies.
NE14	National Forest: Planting Schemes	Save	Policy supports corporate objective (CSP6) and references Appendix 8 – agreed inter-council planting standards. These standards are set out in Development Plans for Lichfield, South Derbyshire, and North West Leicestershire and promoted by each LPA on behalf of the National Forest – referenced in the RSS.
NE15	National Forest: Implementation of Planting Schemes	Save	The policy is locally specific and supports the corporate objective set out in CSP6.
NE27	Light Pollution	Save	Policy is PPS1 compliant. The issue of Light pollution referenced in para 20 of PPS1. This policy gives specific guidance on when particular care should be taken to minimise light pollution over and above national guidance.
Built Env	Built Environment		
BE1	Design	Save	Retain as overarching design policy that is a corporate objective of the Council. The Recently adopted Design SPD uses this policy as a link to the development Plan.
BE13	Advertisements	Save	This well used criteria-based policy should be retained until it is replaced by a broader Core Strategy policy in the Council's Local Development Framework. Paragraph 17 of PPS1 could be said to adequately cover the protection of the natural and historic environment but this policy adds useful detail and is considered necessary in the interim.
BE15	Conversion of Rural Buildings	Save	This policy in accordance with PPS7 and the basis for Redundant Rural Building SPD. It should therefore be retained until it is replaced by a similar criteria-based policy. It is also considered vital as a tool for determining applications alongside policy NE1 (Development Outside Development boundaries).

Employment	nent		
EI	Employment Land Supply: General	Save	The policy sets out a corporate objective of the Council in maximising development along the A38 and A50 whilst at the same time supporting countryside protection policies.
E2	Employment: Site Allocations	Save	Policy E1 of the Structure Plan has been saved. This sets out in more detail where these sites are located. Many have been partially implemented.
E6	Former Military Camps: Bramshall Industrial Estate	Save	Specific policy identifying acceptable uses for military camps. Site specific.
E7	Former Military Camps: Fauld Industrial Estate	Save	Specific policy identifying acceptable uses for military camps. Site specific.
E8	Former Military Camps: Marchington former Barrack Buildings	Save	Specific policy identifying acceptable uses for military camps. Site specific.
63	Former Military Camps: Marchington Industrial Estate	Save	Specific policy identifying acceptable uses for military camps. Site specific.
E10	Former Military Camps: Marchington – Hays Logistics, Stubby Lane	Save	Specific policy identifying acceptable uses for military camps. Site specific.
E11	Former Military Camps: Marchington – Waste Disposal Site, Moreton Lane	Save	Specific policy identifying acceptable uses for military camps. Site specific.
E16	Rural Employment: Significant Rural Estates	Save	This policy is still a corporate aim and discussion is ongoing with the council with the Duchy over a 'planning framework'. Until a replacement policy is developed through the emerging Core strategy this policy is considered necessary and gives advice over and above national guidance.
Housing			
H2	Housing: Large Windfall Sites	Save	Policy H2 is considered to be PPS3 compliant and was designed to allow the authority to manage the approval of large windfall developments when higher level guidance allowed, whilst also being able to refuse development when RSS/Structure plan levels have been met. This policy should be retained on the basis that is a necessary policy until such time as it is replaced to assist in the control the Council's five year supply.
9Н	Housing Design and Dwelling Extensions and Housing Densities	Save	This policy supports BE1 and the Design SPD and offers specific detail over and above PPS3 and RSS. It also includes specific density levels for town centres development over and above PPS3 and is therefore necessary to retain until such time as the policy is replaced.
H8	Replacement Dwellings in the Countryside	Save	Policy H11 of the Structure plan has been saved. This policy supports and builds on that policy and is in accordance with PPS7.

H10 H11	Extension of Residential Curtilages in Rural Areas		retained until replaced in some form.
H11		Save	This well used policy helps to control the domestication of the rural areas and is useful specific policy that is considered necessary to retain until it is replaced as par of a wider criteria based policy in the Core Strategy. The policy currently supports N1 which has also been suggested for retention.
	Special Housing Needs: Gypsies	Save	This policy reflects the most recent government guidance (Circular 01/2006). Though not criteria based it is a statement of the Council's intent to deal with the lssue of Gypsies and Travellers on their merits and in accordance with the current guidance.
H12	Affordable Housing	Save	Until a revised needs assessment has been carried out and targets set for the proportion of affordable housing required, the retention of this policy would seem necessary as it sets a threshold at which affordable housing should be included, if a demand is identified. The policy is broadly compliant with PPS3.
H13	Affordable Housing in Rural Areas	Save	Exceptions policy consistent with PPS3 (para 30) and should be to be retained.
H16	Residential Institutions: General Principles	Save	There is little specific advice regarding residential institutions in PPS3. Therefore this subject specific policy should be retained until replaced in the Core Strategy.
H17	Residential Institutions: Extensions	Save	Little specific advice set out in PPS3. This policy sets out the criteria in which extensions will be permitted and supports H16.
H18	Houses in Multiple Occupation and Hostels	Save	Until the Council has the results of a Strategic Housing Market Assessment and developed a criteria based policy setting out the proportion of development required for all housing types, including HMOs, it is necessary to retain this policy.
Н19	Mobile Homes	Save	This policy supports Policy NE1, stating that caravans will be subject to the same criteria as permanent dwellings but adds to it referencing the authority's approach to temporary permission.
Shopping a	Shopping and Town Centres		
R1	Retail Areas and Town Centres	Save	Policy is PPS6 compliant and is locally specific in that it references town centre boundaries in Burton and Uttoxeter identified on inset maps. It should therefore be retained until replaced in the emerging Core Strategy/Burton Town centre Area Action Plan.

R4	Retail Warehouses outside Town Centres	Save	Specific policy controlling class of goods. This to some extent sets out the advice in para 3.31 'using conditions effectively' but specifically names the range of goods considered appropriate.
R7	Car and Caravan Showrooms and Tyre and Exhaust Centres	Save	As with R4, this policy relates to specific uses not directly mentioned in PPS6 and where the council consider them acceptable This policy should be retained until replaced as part of a criteria based policy in the Core Strategy.
R8	Burton upon Trent Town Centre: Primary Shopping Area	Save	This policy supports policy R1 and links to the proposals map that identifies the primary shopping area. Together they form the current strategy new retail development in Burton town centre. It is PPS6 compliant and locally specific and should be retained until replaced by an updated policy in the Burton Town Centre Area Action Plan.
R9	Riverside Centre, Burton upon Trent	Save	This locally specific policy identifies an area of the town for redevelopment (identified on the proposals map) and is PPS6 compliant and is part of the Council's strategy for redevelopment in the town.
R11	Relocation of Uttoxeter Livestock Market	Save	This policy is a corporate aim that is locally specific and is likely to be replaced in some form in the emerging Core Strategy.
R13	Tutbury. Retail Growth	Save	This locally specific policy identifies an area of the village for retail use (identified on the proposals map) and is PPS6 compliant and is part of the Council's strategy to promote tourism and is considered necessary to retain.
R14	Local Convenience Shopping	Save	Specific policy adding detail to PPS6 and useful to retain.
<b>R15</b>	Shops Ancillary to Other Uses	Save	Policy is PPS7 compliant but offers some additional advice.
R16	Quasi-Retail Uses	Save	Policy adds detail to PPS3 and is considered to be necessary even though it does not reflect all categories in the most up to date Use Classes order.
Transp	Transportation		
۲	Transport: General Principles for New Development	Save	The policy is considered necessary as it gives guidance over and above RSS and saved structure plan policy and makes specific reference to contributions required to support necessary highway works/travel plans. The policy is necessary until such time as it is replaced by a core strategy policy.
Т2	Transport: Strategic Highway Network	Save	Supplements T1A of the structure plan. Considered necessary as it highlights the issue of the strategic highway network (A38 and A50).
T3	Development Proposal Impacting on the A38	Save	This policy relates to recent technical work advising on the capacity of the A38 and sets out the likely requirements that will be required on the basis of the technical work. The policy is locally specific (to the A38) and is necessary until

			it is replaced in the Core Strategy by strategic locations for development.
T4	Traffic Management: Burton Urban Area Transport Management Study	Save	The policy is locally specific and references the Burton Urban Area Transport Management Study and is therefore necessary.
T5	Traffic Management: Restrictions on Movement of Heavy Commercial Vehicles	Save	Locationally specific policy needs to be retained until replaced.
TG	Parking Areas: Design	Save	Car parking design standards are set out in this policy and are seen to support the Design SPD and the Parking Standards SPG. The policy is a useful reference in the consideration of planning applications.
1	Parking: Standards	Save	This policy, together with T6 and associated SPG on Parking, adopted in 2004 should be retained as they offer detailed advice not covered in PPG13 or RSS. It also offers more detailed advice not set out in the recently adopted Design guide.
Т8	Public Transport	Save	This is a locally specific policy referring to the County's 'daughter doc to the LTP.
T13	Tatenhill Airfield	Save	Locationally specific policy for Tatenhill not referenced in saved Structure Plan policies and should be retained until can be replaced as part of a Core Strategy criteria based policy.
eisure	Leisure and Community Facilities		
5	Loss of Sports Pitches and Ancillary Facilities	Save	This is an ESBC specific policy that references the Council's Greenspace Strategy, based on the open space audit undertaken in line with PPG17. It is clearly part of a central strategy to retain and provide for open space and recreation land in line with national guidance but is locally specific. The policy should be retained until it can be updated in the Core Strategy.
L2	Landscaping and Greenspace: Assessment	Save	PPG17 compliant policy highlights local standards set out in Greenspace Strategy.
L5	Allotments	Save	Although not criteria based, this policy should be retained as it relates to circumstances where development may be acceptable and highlights the importance that allotments in general.
L6	Uttoxeter Racecourse	Save	Site specific policy relating to a specified area on the proposals map should be retained until replaced in the Site Allocations and Policies DPD.
L7	Water Based Recreation: Central Rivers Strategy	Save	Area specific policy links the Central Rivers document. The Central Rivers Strategy is a cross-boundary strategy aimed at the restoration and after-use of for areas that have undergone mineral extraction.

L8	Water Based Recreation: Branston Water Park Extension	Save	This policy is a corporate objective of the Council and a Site specific policy and should be retained until replaced in the Site Allocations and Policies DPD.
L9	Water Based Recreation: North of Uttoxeter	Save	As with Branston Water park, this is a site specific policy and a corporate objective. Should be retained until replaced.
L12	Equestrian and Riding Centres	Save	The policy is considered to be PPS7 compliant and references the Council's SPG on Horse related development. It also supports policy NE1 and therefore should be retained until it is replaced.
L15	Uttoxeter Continuous Footpath Network	Save	This is a specific policy set out on inset plan and should be retained as it is a long term objective of the Council. It is likely that this will be replaced in the Site Allocations and Policies DPD.
L16	Community Facilities required by Public Authorities	Save	Although this is not site-specific it sets out the Council's intention to require a planning obligation where necessary to ensure provision of facilities or a contribution where necessary.
Implem	Implementation Monitoring and Review		
IMR1	Mixed Use Developments	Save	This policy was designed for use in determining windfall applications for redevelopment within current development boundaries. It is considered to be a useful policy to retain as it supports CSP4 and BE1 and should be retained until it is replaced in the Core Strategy.
IMR2	Contributions and Legal Agreements	Save	This policy sets out the Council's intentions regarding the requirement for contributions where applications would not be acceptable without entering into a legal agreement. The policy sets out a range of situations where such contributions may be appropriate. The policy gives more detail and goes beyond circular 05/2005 and should therefore be retained until replaced in the Core Strategy DPD.

# 5.3 PERFORMANCE OF POLICIES AND CORE OUTPUT INDICATOR MONITORING

This chapter deals with both the performance of Core Output Indicators (COIs) which are national indicators required by government<sup>7</sup> and also the performance of the Local Plan. Performance of policies within DPDs will be detailed within this chapter in future AMRs as and when they are adopted and will have a monitoring framework in place in order to assess policy performance. It is important to be aware that Local Plan policies do not have a monitoring framework in place, however where COIs are monitored efforts have been made to correlate Local Plan targets. Measures are also being undertaken to ensure monitoring Housing Quality and Renewable Energy Generation are in place for future AMRs.

# BUSINESS DEVELOPMENT AND TOWN CENTRES

The local plan policies relating to business development and town centres are:

- To strengthen and diversify the economy of the Borough including those with special needs.
- To meet the shopping requirements of the Borough

The following section is split into the Core Output Indicators required to monitor Business Development and Town Centres.

# Core Output Indicator BD1: Total amount of additional employment floorspace – by type

A total of 113,173 m<sup>2</sup> of new employment floorspace was completed in the borough in the monitoring year 2008/09 and there were no demolitions, as shown in table 4 below.

# TABLE 4

Use Class Order	Amount of Floorspace (m <sup>2</sup> )
B1	10,788
B2	30600
B8	64,092
B1, B2 & B8 combined	7,693
Total Completed	113,173
Less Demolitions	0
Total (Net additional Floorspace)	113,173

A number of small sites were given permission for change of use to residential; however, the floorspace details of these have not been recorded. The hectarage of each site is recorded below in table 6 and totals 4.19. This is slightly higher than last year which totalled 0.27 but is significantly lower than the total for 2006/07 which was 17.26.

<sup>&</sup>lt;sup>7</sup> COIs revised in February 2008

#### TABLE 5

Site	Details of permission	Site Size (ha)
The Station Hotel, Burton	Change of use of a hotel into residential apartments with alterations and the erection of two apartment buildings to provide a total of 51 residential units.	0.31
Land to the rear of 5 Derby Street, Burton	Conversion of existing offices and workshop (Class B1 usage) into four residential dwellings (Class C3 usage).	0.04
Land at junction of Dallow Street/ Horninglow Road, Burton (Former Reynold Chains Ltd site)	Erection of 150 dwellings to include public open space, car parking, access roads and garaging.	3.84
	TOTAL	4.19

# Core Output Indicator BD2: Total amount of employment floorspace on previously developed land – by type

Sixteen percent of completed new floorspace was on previously developed land. Some larger Greenfield sites were completed in the monitoring year, including those at Waterloo Farm and Centrum West (see photograph 1). The larger brownfield completions were the William Cook Site and Lancaster Park both within Burton. Table 7 details the completions on page 25.

#### TABLE 6

Site details	Use Class	Greenfield/ Brownfield	Floorspace (m <sup>2</sup> )	Site size (ha)
Anslow Park Farm	B1/B2/B8	Greenfield	2400	1.73
Callingwood Hall Estate	B1/B8	Greenfield	982	0.56
Centrum West	B1/B8	Greenfield	35248	11.1
Fauld Industrial Estate (plot	B1/B2/B8	Brownfield	1536	0.46
4a)				
Lancaster Park (plots 5.2 &9)	B1/B2/B8	Brownfield	3757 (B1 412)	1.4
The Maltings, Centrum 100	B1/B8	Greenfield	14864	3.83
Waterloo Farm	B1/B2/B8	Greenfield	41800	21.19
William Cook Site	B1/B8	Brownfield	12174	2.7
		TOTAL	113,173	42.97



PHOTOGRAPH 1: CENTRUM WEST – A NEW BUILD DEVELOPMENT PROVIDING B1 AND B8 USES. CURRENTLY OCCUPUIED BY PALLETFORCE DISTRIBUTION.

# **BD3: Employment land available – by type**

The amount and type of employment land available for 2008/09 is detailed in the table below. This consists of sites allocated for employment uses in development plan documents, and sites for which planning permission has been granted, including those under construction but not yet complete. A total of 115 hectares is available within the borough.

Site	Туре	Total Area (ha)
2 Derby Road, Burton	B1	0.15
56 Derby Road, Uttoxeter	B1	0.16
Alumasc Grundy Site, Burton	B1, B2, B8	4.2
Barton Business Park	B1, B8	2.10
Branston Depot	B8	3.78
Centrum East	B1	4.20
Centrum West	B2	19.50
Crown Industrial Estate	B1, B2, B8	0.36
Derby Road, Uttoxeter	B1, B2, B8	10.00
Derby Road Industrial Estate, Burton	B1, B2, B8	0.19
Dove Way, Uttoxeter	B1, B2, B8	2.30
Dovefields Retail Park, Uttoxeter	B2, Retail	0.9
Doveflats, Rocester	B1	0.26
Fauld Camp Industrial Estate	B1, B2	2.38
Granary Wharf, Burton	B2, B8	1.15
Graycar Business Park, Barton	B1, B2, B8	2.25
Lancaster Park, Needwood	B1, B2, B8	2.51
Land at Dale Street	B2, B8 and other	0.34
Land off Second Avenue, Centrum	B8	0.5
Land To Rear of Tri Ltd, Hawkins Lane, Burton	B1, B2, B8	0.4
Marchington Camp	B1, B2, B8	1.24
Marley, Burton	B1, B2, B8	1.40
Netherland Green Farm	B8	0.7
Northside Business Park, Hawkins Lane, Burton	B1, B2, B8	0.44
Pirelli, Stretton	B1, B2, B8	8.37

#### TABLE 7

Annual Monitoring Report 2009 | SECTION 5: POLICY IMPLEMENTATION ASSESSMENT 2

Site	Туре	Total Area (ha)
Sich Lane, Yoxall	B1	0.17
South of Branston	B1, B2, B8	41.21
Sovereign Park, Hawkins Lane, Burton	B1, B2, B8	0.17
Stone House Farm, Withington	B8	0.43
Stretton Business Park	B1, B2, B8	1.00
Stretton Business Park Phase 2	B1	0.2
Wellington Road, Burton	B1, B2, B8	2.29
Wetmore Road Industrial Estate	N/A	0.10
	Total:	115.35

The total area of employment land available for this monitoring period is some 27 hectares less than in 2008. Completions since last year include the JCB factory at the Waterloo Farm site (shown in photograph 2).



PHOTOGRAPH 2: JCB FACTORY AT THE WATERLOO FARM SITE.

# BD4: Total amount of floorspace for 'town centre uses'

Town centre uses are defined as Use Class Orders A1, A2, B1a and D2.

#### TABLE 8

The retail sale of goods to the public: Shops, retail warehouses, hairdressers, undertakers, travel and ticket agencies, post offices, pet shops, sandwich bars, showrooms, domestic hire shops, dry cleaners and funeral directors.
Where the services are provided principally to visiting members of the public.
Banks, building societies, estate and employment agencies, professional and
financial services and betting offices.
Business - Offices other than a use within Class A2 (Financial Services)
Cinemas, music and concert halls, bingo and dance halls (but not night clubs),
swimming baths, skating rinks, gymnasiums or sports arenas (except for motor
sports, or where firearms are used).

The following table details completed floorspace for town centre uses and the location of these within East Staffordshire. The boundary for the town centre areas are the Retail areas as identified in the Local Plan 2006.

#### TABLE 9

Site Details	Location	Use Class	Floorspace (m <sup>2</sup> )	Town centre?
14a & 15 Market	Market Place, Uttoxeter	A2 Office	210	$\checkmark$
Place				V
Aspen	Church Street, Uttoxeter	B1	48	$\checkmark$
Environmental Ltd				•
Former Burton Car	Wellington Road, Burton	B1	4370	¥
Sales				~
Former John Carr	Wellington Road, Burton	A1	7600	~
Joinery Works				~
		Total	12,228	

# HOUSING

# **Housing Supply**

Since the last AMR the Preferred Option for the phase two revision of the West Midlands Regional Spatial Strategy (WMRSS) has been considered at an Examination in Public (EiP) before an Independent Panel between April and June 2009. Following the EiP, the panel prepared a report of its findings and recommendations on the draft Regional Spatial Strategy, which was published on 28<sup>th</sup> September 2009. The Panel recommend a total of 397,900 new homes for the period 2006-2026 which is 32,300 higher than the Preferred Option figure of 365,000 dwellings. The implications for East Staffordshire is to provide an extra 100 houses on our 12,900 requirement. The 13,000 requirement has been split so that 11,000 of these are to be provided in and around Burton upon Trent and 2,000 elsewhere in the Borough. This means that a proportionately larger amount of new dwellings will need to be located in and around Burton upon Trent.

In addition Policy CF2 "Housing beyond Major Urban Areas" designates Burton upon Trent as a "Settlement of Significant Development" (a term that replaces "Sub-Regional Focus"), along with nine other areas. These areas will be considered in the first instance to accommodate development which cannot be accommodated in the Major Urban Areas.

In terms of the greenfield/ brownfield split which on the basis of our current assessment would require at least 50% of this housing requirement to be found on Greenfield sites.

The Government Office is to publish proposed changes to the Regional Spatial Strategy for a final round of consultation, which is anticipated to be published early in 2010. The Spatial Strategy is due to be approved finally by the Secretary of State for Communities and Local Government next year.

The following Core Output Indicators monitor the housing trajectory for East Staffordshire.

# Core Output Indicator H1: Plan period and housing targets

The RSS Submission to the Secretary of State includes a figure of 13,000 new homes (net) for East Staffordshire for the period 2006-2026 (11,000 in Burton) which would give an annual Strategic Allocation of 650 units for the Borough as a whole and 550 for Burton alone. This substantial rise reflects the Growth Point status accorded the borough.

# Core Output Indicator H2(a): Net additional dwellings - in previous years

Paragraph 5.2 explains the discrepancy between the completions assumed here and those appearing in previous AMRs. Years 2006/07, 2007/08 and 2008/09 have been assigned the additional completions that were identified after the data cleansing exercise.

# TABLE 10

Year	Numbers Completed (Gross)	Numbers Completed (Net)	Cumulative Total	% Of Phase Two draft RSS Target (13,000) Completed
1996/97	681	-	681	5.2
1997/98	659	-	1340	10.3
1998/99	625	-	1965	15.1
1999/00	952	932	2917	22.4
2000/01	728	716	3645	28.0
2001/02	322	314	3967	30.5
2002/03	219	214	4186	32.2
2003/04	250	225	4436	34.1
2004/05	273	256	4709	36.2
2005/06	703	643	5412	41.6
2006/07	636	550	6048	46.5
2007/08	486	618	6534	50.2
2008/09	435	429	6969	53.6

# Core Output Indicator H2(b): Net additional dwellings – for the reporting year

= 429

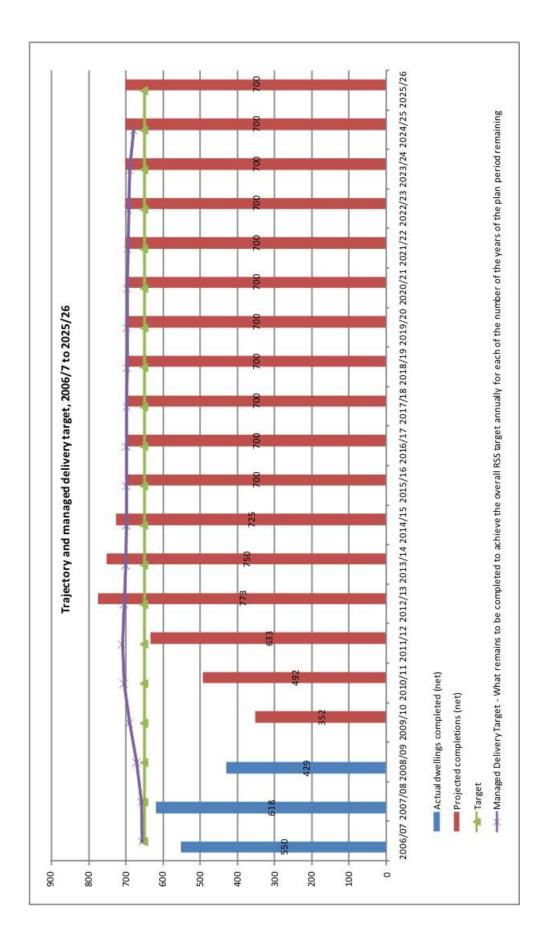
# Core Output Indicator H2(c): Net additional dwellings – in future years

The Housing Trajectory table on page 33 illustrates the net additional dwellings from the period 2009/2010 to 2021/2022 highlighted in blue.

# Core Output Indicator H2(d): Managed delivery target

The Housing Trajectory illustrates the managed delivery target in the row highlighted in pink and is also shown in the chart on page 33.

	Yr 1	Yr2	Yr 3	Yr4	Yr5	Yr 6	Yr 7	Yr8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15	Yr 16
	2006/07	2007/08 2008/09	2008/09	20 09/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
Actual dwellings completed (net)	() 550	618	429				8 0	8 8	<i>a</i>		e F					
Projected completions (net)				352	492	633	173	3 750	0 725	5 700	700	002 0	700	700	002 0	200
Cumulative completions	550	1,168	1,597	1	2,441	3,074	3,847	4,597	7 5,322	6,022	6,722	2 7,422	8,122	8,822	9,522	10,222
Target	650	650	650	650	650	650	650	650	0 650	0 650	650	650	650	650	650	650
Cumulative target	650	1,300	1,950	2	3,250	3,900	4,550	5,200	5,850	6,500	7,150	7,800	8,450	9,100	9,750	10,400
Monitor - difference between cumulative completions and cumulative target to date	-100	-132	-353		-809	-826	5 -703	-603	3 -528	478	428	378	-328	-278	-228	-178
Managed Delivery Target - What remains to be completed to achieve the overall RSS target annually for each of the number of the years of the plan period remaining	t 655	657	671	69	704	709	704	1 700	698	869	698	897	269	969	969	695
Number of vears left in plan	19	18	17	16	15	14	13	12	1	10		8	2	9	2	4



# **Previously Developed Land**

Core Output Indicator H3 monitors new and converted dwellings on previously developed land (PDL) and table 12 below sets out total brownfield developments for this monitoring year and the preceding monitoring year:

#### TABLE 11

	Brownfield	Greenfield	% on PDL
2007/2008	478	8	98%
2008/2009	397	9	98%

The adopted Local Plan due to a requirement of the abolished Staffordshire and Stoke on Trent Structure Plan set a target of at least 50% of dwellings to be on brownfield sites. East Staffordshire has consistently met this target and this year's completions amounted to 98% of housing development achieved on previously developed land.

# **Gypsies and Travellers**

Core Output Indicator H4 monitors net additional pitches for gypsy and travellers. The adopted Local Plan promotes the development of caravan sites for gypsy and travellers where appropriately sited, however no such sites have been permitted.

East Staffordshire Borough Council's Housing Strategy 2009 – 2014 was adopted following consultation on its draft strategy which took place during November to December 2008. The Council's housing strategy is required by statute to consider the needs of Gypsies and Travellers and it aims to:

- Consider the findings of the Gypsy and Traveller Accommodation Assessment (GTAA) and the need for new pitches
- Work with partners to promote housing support services more effectively to Gypsies and Travellers
- Consider the most appropriate way to monitor take-up of services by Gypsies and Travellers.

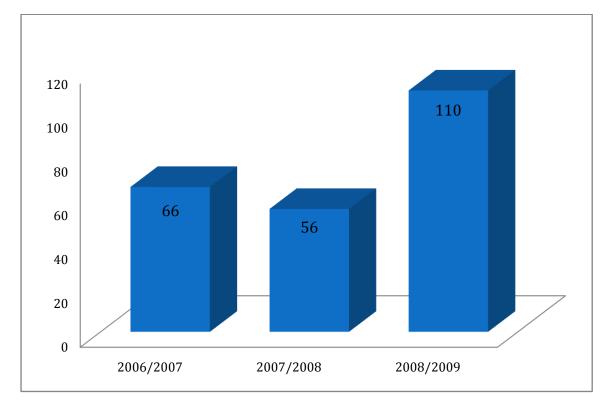
# Affordable housing

For the purposes of Core Output Indicator H5 affordable housing completions amount to 97 additional dwellings for the 2008/2009 monitoring year.

The agreed target set for East Staffordshire's contribution towards the Local Area Agreement for NI155 is to deliver 75 affordable dwellings a year. Chart 3 on page 36 illustrates the past three years completions which totals 232, 7 units above of the target 225 affordable dwellings.

Completions for 2008/2009 were made at:

- Silvertown Industrial Park, Horninglow Road North, Burton upon Trent
- Burton Albion Football Club, Eton Park, Eton Road, Burton upon Trent
- Land at junction of Shobnall Street and Dallow Street, Burton upon Trent
- Riversfield Drive Estate, Rocester
- Land at junction of Dallow Street/Horninglow Road, Burton upon Trent
- Land adjacent 150, Harper Avenue, Horninglow, Burton upon Trent
- Land adjacent 70, Waterside Road, Stapenhill, Burton upon Trent
- Land adjacent to YMCA Rangemore Street, Burton upon Trent





# ENVIRONMENTAL QUALITY

The objectives of the adopted Local Plan relating to environmental quality are to:

- Preserve and enhance the character and quality of the countryside
- Improve the quality of the urban environment and
- Safeguard public health and safety

# Water

The Local Plan's Proposals Map<sup>8</sup> shows the flood risk areas provided by the Environment Agency and is split into two zones, Flood Zone 2 (0.1% chance of flooding) and Flood Zone 3 (1% chance of flooding). Policy NE26 delivers the Local Plan objectives on flooding and requires the advice of the Environment Agency when considering applications in flood risk areas where development may cause unacceptable harm.

<sup>&</sup>lt;sup>8</sup> To view the Proposals Map please visit http://www.eaststaffsbc.gov.uk/index.php?fuseaction=localplan.choosemap

Core Output Indicator E1 monitors the number of planning permissions granted contrary to Environment Agency advice on flooding and water quality grounds. East Staffordshire has persisted to impose conditions upon approvals to ensure the Environment Agency's requirements are carried out.

# **Biodiversity**

Core Output Indicator E2 monitors areas of biodiversity importance.

East Staffordshire has no internationally designated sites, however, there is 622.43 hectares of land which account for six Sites of Scientific Interest (see table 13 on page 37), one Local Nature Reserve and three Sites of Geological Interest which cover approximately 101.22 ha.



PHOTOGRAPH 3 – BLITHFIELD RESERVOIR – SITE OF SCIENTIFIC INTEREST

There are approximately 800 locally designated Sites of Biological Importance (SBIs) covering an area of 2,076 hectares – this figure is unchanged from last year's monitoring. In addition, there is 2633 ha of land consisting of 155 sites of Biological Interest and 77 Biodiversity Alert sites. There are also 75 areas of Ancient Woodland however these sites overlap considerably with the other sites listed.

#### TABLE 12

Site	Planning Applications Approved?	Area (ha)
Blithfield Reservoir	No	462.40
Goat Lodge	No	12.33
Bracken Hurst	No	26.77
Stanton Pastures and Cuckoo Cliff Valley	No	73.30
Forest Banks	No	45.66
Old River Dove	No	1.97

As detailed in the COI, no development has adversely affected SSIs or SGIs therefore policy NE8 Protection of the Countryside is effective. No development has taken place on East Staffordshire's Green Belt.

# GLOSSARY

Annual Monitoring Report (AMR)	Statutory document within the LDF produced annually to assess the LDS and measure the degree to which policies are being achieved.
Core Output Indicator (COI)	Indicators set by Government in order to provide the WMRA with data to create a portrait of spatial planning performance.
Local Development Document (LDD)	The collection of all of the Development Plan Documents, Supplementary Planning Documents and the Statement of Community Involvement.
Local Development Framework (LDF)	Portfolio of documents that forms the planning framework for East Staffordshire.
Local Development Scheme (LDS)	Timetable of Local Development Documents.
Local Plan	An old-style development plan operational three years after its adoption.
Use Class Orders (UCOs)	The Town and Country Planning (Use Classes) Order 1987 sets out uses of land and buildings into various categories.
Regional Spatial Strategy (RSS)	Forms part of the Development Plan setting out the West Midlands Region's policies relating to development and use of land.
Supplementary Planning Document (SPD)	A document providing supplementary information to policies in development plan documents. Not subject to independent examination.